

**HUMAN SERVICES COMMITTEE**  
**December 3, 2018**  
**Minutes**

**Members Present:** Sebolt, Morgan, Tennis, Nolan, Triplett (arrived at 7:02 p.m.), Naeyaert and Banas.

**Members Absent:** None

**Others Present:** Lori Noyer, Melissa Buzzard, Linda Vail, Jared Cypher, Lindsey LaForte, Tyler A Smith and others.

The meeting was called to order by Chairperson Banas at 7:00 p.m. in Personnel Conference Room "D & E" of the Human Services Building, 5303 S. Cedar Street, Lansing, Michigan.

Approval of the November 19, 2018 Closed and Open Session Meeting Minutes

MOVED BY COMM. SEBOLT, SUPPORTED BY COMM. MORGAN, TO APPROVE THE CLOSED AND OPEN SESSION MINUTES OF THE NOVEMBER 19, 2018 HUMAN SERVICES COMMITTEE MEETING.

THE MOTION TO APPROVE THE MINUTES CARRIED UNANIMOUSLY. Absent: Commissioner Triplett

Commissioner Triplett arrived to the meeting at 7:02 p.m.

Additions to the Agenda

None.

Limited Public Comment

None.

MOVED BY COMM. MORGAN, SUPPORTED BY COMM. NAEYAERT, TO APPROVE A CONSENT AGENDA CONSISTING OF THE FOLLOWING ACTION ITEMS:

2. Fair
  - a. Resolution to Authorize an Extension to a Contract with Jared A. Beduhn Excavating and Landscaping for Excavation Services at the Ingham County Fairgrounds
  - b. Resolution to Authorize an Extension to a Contract with Iverson Electric, Inc. for as Needed Electrical Maintenance at the Ingham County Fairgrounds

3. Parks Department
  - a. Resolution to Authorize a Contract with Marine Automated Dock Systems, Inc.
  - b. Resolution Authorizing Funding for Signage for Trails and Parks Millage Projects from the Trails and Parks Millage Fund
  
4. Health Department
  - a. Resolution to Enter into a Michigan Agriculture Environmental Assurance Program (MAEAP) Clean Sweep Program Agreement with the Michigan Department of Agriculture and Rural Development (MDARD)
  - b. Resolution to Authorize an Agreement with Curis Consulting
  - c. Resolution to Accept Grant Funding from Mid-State Health Network
  - e. Resolution to Function as Medicaid Match Partner with Pediatric Foundation of Michigan
  - f. Resolution to Authorize an Agreement with Roger L. Donaldson, AIA P.L.C. for Architectural Services
  
5. Controller's Office – Resolution Authorizing Adjustments to the 2018 Ingham County Budget

THE MOTION CARRIED UNANIMOUSLY.

THE MOTION TO APPROVE THE ITEMS ON THE CONSENT AGENDA CARRIED UNANIMOUSLY.

1. Health Services Millage – Resolution Authorizing a Health Services Millage Contract with the Ingham Health Plan Corporation (IHPC)

MOVED BY COMM. MORGAN, SUPPORTED BY COMM. NOLAN, TO APPROVE THE RESOLUTION.

Lori Noyer, Executive Director of Ingham County Health Plan, read a statement, which is included in the minutes as Attachment A.

Chairperson Banas asked Deputy Controller Jared Cypher to provide an indication of the current funding balance for IHPC.

Jared Cypher distributed a handout with information regarding the increase in funding, which has been attached as Attachment B.

Mr. Cypher stated that in the fall of 2018, the Board of Commissioners had recommended an increase in IHPC funding of \$300,000. He further stated that subtracting that amount from the approximately \$825,023 remaining from 2017, \$525,023 remained available in the Board of Commissioners' fund balance.

Mr. Cypher stated that he recommended an increase in funding, with a total not to exceed \$1,500,000.

MOVED BY COMM. NOLAN, SUPPORTED BY COMM. TENNIS, TO AMEND THE RESOLUTION AS FOLLOWS:

THEREFORE BE IT RESOLVED, the Ingham County Board of Commissioners authorizes a contract with IHPC which authorizes the County to pay IHPC an amount not to exceed ~~\$1,000,000~~ **\$1,500,000** annually for the expenses incurred for providing a defined system of medical benefits consistent with the ballot language of the Health Services Millage.

BE IT FURTHER RESOLVED, that for the time period January 1, 2019 through December 31, 2019 the County shall reimburse IHPC by monthly invoice for medical, pharmacy, dental, and detox services as set forth in Attachments A and B.

BE IT FURTHER RESOLVED, the annual not to exceed amount of ~~\$1,000,000~~ **\$1,500,000** includes administrative costs, which will be capped at 20% of medical expenses paid to IHPC, with the administrative costs requested to be reimbursed by the County listed clearly on each monthly invoice.

BE IT FURTHER RESOLVED, that administrative costs include, but are not limited to: third party administration, pharmacy benefits management, enrollment and outreach, marketing, case management and disease management, member management services, program indirect costs, and general bills including legal, accounting, consulting, liability insurance, printing, copying, mailing, etc.

BE IT FURTHER RESOLVED, that IHPC invoices will be submitted in a consistent format that is agreed upon by both the IHPC and the Ingham County Controller/Administrator.

BE IT FURTHER RESOLVED, that Health Services Millage funds will not be used to provide benefits to IHPC members who are eligible for insurance coverage under the ACA unless those individuals have been granted an income-related or hardship exemption.

BE IT FURTHER RESOLVED, that any additional services that IHPC wishes to be reimbursed for beyond what is in the attached scope of services must be approved by the Ingham County Board of Commissioners as an amendment to the contract.

BE IT FURTHER RESOLVED, the Ingham Health Plan Corporation shall appoint a representative put forth by the Ingham County Board of Commissioners to its Board of Directors.

BE IT FURTHER RESOLVED, that Ingham County reserves the right to make requests of IHPC for data that includes enrollment figures, financial reports, and other information and IHPC is obligated to provide the requested data in a timely manner.

BE IT FURTHER RESOLVED, the Ingham Health Plan Corporation shall be subject to regular review of member eligibility and expenses relative to this contract to ensure compliance with the contract and with the Health Services Millage ballot language.

~~BE IT FURTHER RESOLVED, that if expenses under this agreement exceed the \$1 million cap, the Ingham County Board of Commissioners will consider a request from IHPC for an amendment to the agreement to cover the additional millage eligible expenses.~~

Commissioner Naeyaert stated that she had several questions and concerns about the increase in funding. She further stated that she struggled with supporting IHPC, and that she understood that other counties relied on IHPC as the administrator for their services.

Commissioner Naeyaert stated that the County funding for IHPC in 2017 had been \$300,000, which increased to approximately \$600,000 in 2018. She further stated that she was concerned about the possibility of IHPC spending their fund balance too quickly.

Commissioner Naeyaert stated that she would like to see the plan cover mental health issues, as well as seniors. She further stated that she would like to see mental health care covered by IHPC, and was concerned that this request would drain remaining County Health Millage Funds without addressing mental health treatment.

Commissioner Naeyaert stated that she did not want to increase funding to IHPC without mental health and senior issues addressed. She further stated that IHPC's funding might not be touched as long as the County makes up the difference, but did not see anything in the materials stating that remaining money would be returned to the County.

Commissioner Naeyaert stated she was desperately trying to find a way to support the Ingham Health Plan, and help the people who cannot get healthcare. She further stated that she hesitated to do so because other entities such as Cristo Rey or VOA could provide the same services.

Ms. Noyer stated that Community Mental Health (CMH) was receiving Health Millage Funds to provide mental health services to anyone who needs them. She further stated that from the perspective of IHPC, the millage funds received by CMH should be used to cover IHPC clients who received mental health services through CMH.

Ms. Noyer stated that IHPC did not pay CMH millage funds in addition to the millage funds already received by CMH. She further stated that in conversations with CMH Chief Executive Officer Sarah Lurie that some of the people receiving CMH services might qualify to be IHPC members.

Ms. Noyer stated that CMH did not ask their patients whether they are IHPC members or not, so there was no way to quantify the number of people using both CMH and IHPC. She further stated that IHPC members receiving CMH services would be included as "uninsured." Chairperson Banas stated that there were services available in the community for people who are not insured. She further stated that IHPC was not insurance, but was a health plan.

Commissioner Naeyaert stated that she was concerned that there were other entities in the County that can provide the same services as IHPC and CMH together could.

Ms. Noyer stated that IHPC assumed that IHPC members in need of mental health services received those services from CMH, which received millage funding directly. She further stated that she could not be sure what services Cristo Rey, Care Free, and other entities provided, or to what extent IHPC might have paid for those services.

Ms. Noyer stated that IHPC was looking to CMH as a partner providing mental health services, since that was CMH's expertise. She further stated that IHPC was using its fund balance to supplement costs associated with providing the plan.

Ms. Noyer stated that the County's funding did not cover 100% of IHPC's coverage, and that IHPC was putting its fund balance toward those expenses.

Chairperson Banas asked if IHPC's current fund balance was about \$6 million.

Ms. Noyer stated that IHPC's fund balance was about \$6.2 million.

Chairperson Banas stated that IHPC's fund balance had been \$10 million a few years ago, when she had joined the Board of Commissioners.

Ms. Noyer stated that IHPC was spending down its fund balance, and that the County funding helped slow the rate at which the balance was being spent down. She further stated that IHPC was not returning funds to the County, but that the funds received were being used to extend services.

Ms. Noyer stated that she was not certain the County Health Care Millage would be renewed in 2020.

Commissioner Naeyaert stated that in the next couple of years, funding could be \$1 million per year. She further stated that she needed Ms. Noyer to convince her that IHPC was worth the cost.

Commissioner Naeyaert asked how many people were covered by IHPC.

Ms. Noyer stated about 1,800 people were covered. She further stated that IHPC was a mechanism to provide reimbursement to service providers that might not otherwise have access to enough funds to cover the uninsured population.

Commissioner Naeyaert stated that the County was providing funding to both IHPC and the service providers IHPC reimburses. She further stated that that was where she had a problem.

Chairperson Banas stated that the County Health Care Millage had been approved at .52 mils, and that only .35 mils were currently being drawn. She further stated that IHPC had been drawing more from its fund balance to cover more people, and that there had been a shift regarding coverage of Bridge clients.

Commissioner Sebolt stated that the Board of Commissioners allowed for 20% of the funds provided to be spent on administrative costs. He further stated that the Board of Commissioners usually allowed only about 10%.

Commissioner Sebolt asked Ms. Noyer how much of IHPC's spend down was going to services, and how much was going to administrative costs.

Ms. Noyer stated that approximately half of the additional \$600,000 in 2018 had been spent on administrative costs, and half on providing services to bridge patients.

Commissioner Tennis asked Ms. Noyer what IHPC's total projected budget for 2019 was.

Ms. Noyer stated that the total budget for 2019 was \$2,300,000.

Commissioner Tennis asked how much of that amount was for services, and how much was for administrative costs.

Ms. Noyer stated she was not sure because this had been her first budgeting process.

Commissioner Tennis asked if Ms. Noyer could get that information for the Board of Commissioners.

Ms. Noyer stated that she could.

Commissioner Tennis stated that the information would be illustrative. He further stated that while allowing 20% of funding to be used for administrative costs was unusual, the Board of Commissioners had taken into account IHPC's use of its own fund balance, and the practice in previous funding resolutions of "splitting the difference."

Commissioner Tennis stated that if the Board of Commissioners approved additional funding, perhaps it should also lower the percentage of total funding that could be used to pay for administrative costs. He further stated that the total amount used for administrative costs would not change, but that it would be a smaller percentage of the new total.

Deputy Controller Jared Cypher stated that the second page of the handout he had distributed gave the IHPC's total budget request for 2019. He further stated that the total was not given, but that all line items were listed, and provided an indication of what was being spent.

Ms. Noyer stated that the budget request had been based on 1,650 patients, and that IHPC actually covered about 1,800.

Commissioner Naeyaert asked whether other counties administered by IHPC provided for their own administrative costs.

Ms. Noyer stated that IHPC did the administration for the other counties and they paid for that service.

Commissioner Naeyaert asked if the cost of administering these counties was “a wash.”

Ms. Noyer indicated that she agreed.

Commissioner Naeyaert asked where IHPC advertised.

Ms. Noyer stated that IHPC had enrollment sites which helped enroll members.

Commissioner Naeyaert asked where the \$4,000 line item for advertisement was spent.

Ms. Noyer stated that was spent on the IHPC website, social media, brochures, the Community Report, mailings, postage, supplies, and printing.

Commissioner Naeyaert stated that she was under the impression that the population to whom IHPC marketed was transient, and asked how IHPC marketed to a transient population.

Ms. Noyer stated that marketing was challenging. She further stated that addresses from which return mail was received were automatically disenrolled, as well as addresses belonging to individuals know to have left the County.

Ms. Noyer stated that the population served by IHPC could be challenging to reach. She further stated that IHPC had reached out to the Department of Health and Human Services to connect directly to people in need of services.

Commissioner Naeyaert stated that she wanted to provide care to people who could not help themselves.

Ms. Noyer stated that it might be helpful to visit IHPC’s office, meet with their staff, and see how the process works.

Commissioner Sebolt stated that if County funding was increased to \$1,500,000, a 20% cap would result in an increase of administrative cost maximum to about \$300,000. He further stated that if the resolution were amended to cap administrative costs at the original \$200,000, all new County millage money could be dedicated solely to providing services.

Commissioner Tennis stated that he was not sure it was necessary to cap administrative costs, because the total amount of County funding provided would be capped. He further stated that County funds would not cover all IHPC costs, and that IHPC would be spending down its own funds regardless of County actions.

Commissioner Tennis stated that the percentage cap could be calculated to set the administrative costs at approximately the same amount, instead of setting the total at \$200,000.

Commissioner Morgan stated that a 13.33% cap on administrative costs would equate to about \$200,000. He further stated that he wanted to be sure he understood Commissioner Nolan’s amendment to the resolution.

Commissioner Nolan clarified the amendment.

Discussion.

MOVED BY COMM. MORGAN, SUPPORTED BY COMM. TENNIS TO AMEND THE AMENDMENT AS FOLLOWS:

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This was considered a friendly amendment.

Commissioner Naeyaert stated that the resolution provided for a member of the Board of Commissioners to be appointed to the board of IHPC. She asked whether the Commissioner to be appointed had been decided.

Commissioner Tennis stated he thought it might be Commissioner-Elect Stivers.

THE MOTION TO AMEND THE RESOLUTION CARRIED UNANIMOUSLY BY ROLL CALL VOTE. Absent: None.

THE MOTION TO ADOPT THE RESOLUTION, AS AMENDED, CARRIED UNANIMOUSLY BY ROLL CALL VOTE. Absent: None.

Chairperson Banas thanked Ms. Noyer for her work, and stated that she, as well as the Board of Commissioners, appreciated Ms. Noyer's efforts to increase transparency at IHPC. She further stated that everyone was focused on covering people who could not help themselves.

Chairperson Banas stated that all involved wanted to find ways to make the money work to cover more people.

Commissioner Naeyaert thanked Ms. Noyer for her tone, tenor and humility, and stated that these helped her support the resolution. She further stated that she would not always be in support, and if the numbers did not work out, she would not support a similar resolution in the future.

Chairperson Banas thanked Ms. Noyer for her open-door invitation to the Board of Commissioners.

4. Health Department

d. Resolution to Amend Agreement with MSU College of Nursing

MOVED BY COMM. TENNIS, SUPPORTED BY COMM. NAEYAERT, TO APPROVE THE RESOLUTION.

MOVED BY COMM. TENNIS TO AMEND THE RESOLUTION AS FOLLOWS:

WHEREAS, the current agreement expires December 31, 2018 and ICHD wishes to continue the terms of the existing agreement through June 30, 2018<sup>9</sup> in order to sustain Jail Medical operations until determinations by the Board of Commissioners are made regarding the overall operations and staffing model of Jail Medical; and

This was considered a friendly amendment.

Discussion.

THE MOTION TO ADOPT THE RESOLUTION, AS AMENDED, CARRIED UNANIMOUSLY.

Commissioner Nolan stated that the resolution was important, because nurses were needed in the jail. She further stated that she hoped the Board of Commissioners would not go into privatization of nursing services in the County jail.

Linda Vail, Health Officer, stated that the current nursing services were provided under a contract extension, and that the nurses wanted to terminate the contract.

Commissioner Nolan stated that she did not approve of privatization, and believed that nursing services should be kept public.

Chairperson Banas stated that if the Board of Commissioner wanted quality nursing services in the jail, they would need to find a way to pay for it. She further stated the Board of Commissioners could not simply forbid privatization while failing to provide sufficient funding for jail medical.

Chairperson Banas state that this problem would need to be solved by next year's Committee She further stated that she did not trust private for-profit organizations to provide nursing services.

Ms. Vail stated that a Request for Proposals (RFP) was currently out for nursing services in the jail. She further stated that she came to the Board of Commissioners because she wanted to provide the best possible services in the jail, and certainly not simply to save money.

Commissioner Tennis stated that the last time a RPF had been issued on the topic of jail nursing services, all of the responses had been far too expensive compared to the public option. He further stated that this question had been a matter of contention between the Sheriff, the jail, the Health Officer, and the Board of Commissioners for years.

Commissioner Tennis stated that he did not like the idea of privatization, but that if the directors and Board of Commissioners could not agree, there would be no other choice.

Chairperson Banas thanked Ms. Vail for her service to the Board of Commissioners, and stated that she had enjoyed working with her.

Commissioner Nolan thanked Chairperson Banas for being Chairperson of the Committee, and recognized the reading and preparation she had done.

Commissioner Sebolt thanked Chairperson Banas for her leadership.

Commissioner Naeyaert thanked Chairperson Banas. She further stated that she had been frustrated about the length of meetings on this Committee in some cases, but that Chairperson Banas' heart was in the right place.

Commissioner Naeyaert stated that she appreciated the way Chairperson Banas expressed herself. She further stated that she appreciated Chairperson Banas, and the friendship they shared.

Chairperson Banas stated that she appreciated Commissioner Naeyaert's friendship as well, and that acting as Chairperson had been a lot of fun.

Discussion.

Chairperson Banas thanked the Committee for the opportunity to serve with them.

Commissioner Tennis stated that the length of meetings had to do with the Committee taking on additional areas, including the County Fair and Parks and Trails. He further stated that Chairperson Banas' aggressive work ethic and desire to address everything before the Committee resulted in the longer meetings.

Commissioner Tennis stated that he was proud to be on the Human Services Committee.

Chairperson Banas stated that some of the same topics would be coming up in the new session, including the septic, jail medical, and park signage issues. She further stated that the Committee should encourage the Youth Commission to come and do a project with the Board of Commissioners, because some of them would become the next generation of Commissioners.

#### Public Comment

None.

#### Adjournment

The meeting was adjourned at 7:45 p.m.



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**BARB BYRUM, CLERK OF THE BOARD**

